Attachment A1(a)

Urban Design Study Part 1 – Waterloo Estate (South) – City of Sydney



Waterloo Urban Design Report



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Waterloo Urban Design Report

Introduction

The City of Sydney has prepared a planning proposal to facilitate the redevelopment of Waterloo Estate (South) in response to a request from NSW Land and Housing Corporation (LAHC).

This Study sets out an urban design approach that underpins the proposed planning controls in the planning proposal.

The Study has been prepared as part of the assessment of LAHC's request to prepare a planning proposal, including the technical studies lodged with the request, and the further development of the City's Alternative Approach from 2019.

The Study describes the planning proposal's urban design approach. It then chronologically documents and compares the various master plans, urban design approaches and a comparison to some City of Sydney neighbourhoods and parks that have informed the development of the City's proposal.

Waterloo Urban Design Report

Waterloo Now

The land resumptions and demolition by the State Government in the period after World War 2, concentrated in the 1970's, rendered Waterloo distinctly different from the surrounding areas which are richly varied and everchanging, constructed over time in the nineteenth and early twentieth century.

At Waterloo, hundreds of lots were amalgamated, terrace housing and some factories demolished, and streets were removed resulting in unusually large blocks.

Private and public space became undefined.

Above ground car parking left streets devoid of social activity.

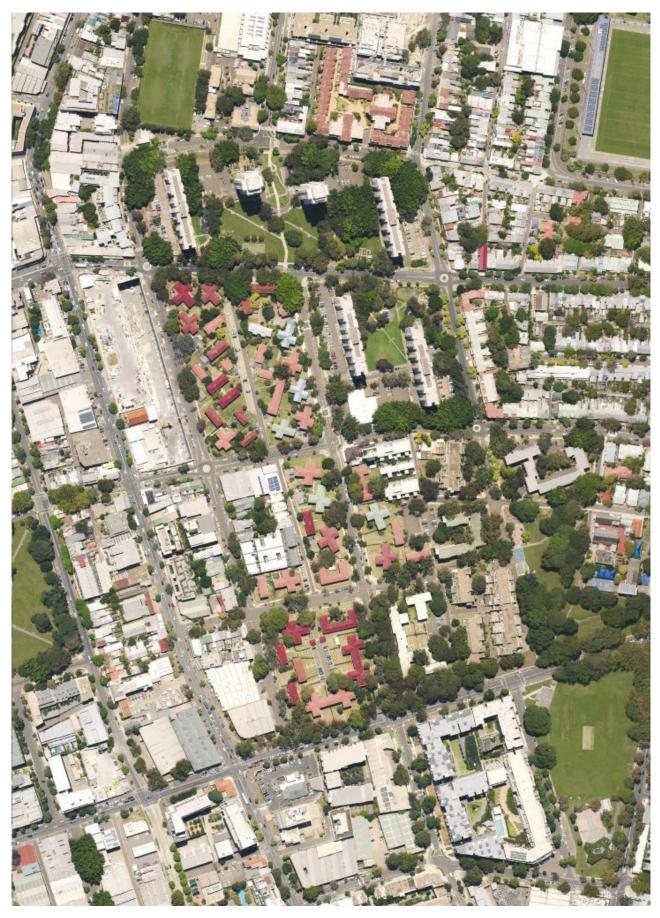
Waterloo became an unvaried monotonous reconstruction of housing with little local employment, shopping areas or social facilities.

Nevertheless, a there is a strong community spirit with enduring social bounds and pride that sustain community life.

With just over 2000 dwellings on around 20 hectares of land its density is similar to the surrounding suburbs, that largely consist of terrace houses, interspersed with new and old workplaces and shopping streets.



Waterloo Aerial View 1950's



Waterloo aerial view 2020

The Planning Proposal

The City has developed this urban design approach to underpin it's planning proposal. It has been prepared in response to the LAHC Planning Proposal request of May 2020. The City aims to provide for around 3000 dwellings in Waterloo south, consistent with the LAHC request, and has further developed and improved the City's Alternative Approach endorsed by Council in March 2019.

The design of the planning proposal is derived from an understand of the place as it is now and the positive lessons learned over this century and in the making of successful new development areas in the City of Sydney and the communities response to these both positive and critical.

Making a good place for more people living closer together requires careful consideration in design, beyond usual practice, it means making better streets and parks and better housing amenity. Making a place that the community can live in and enjoy.

The design promotes an equitable distribution of amenity for an integrated community, provides certainty of development outcomes with enough flexibility to ensure variety and innovation in implementation over a decade in time.

The urban design of Waterloo is based on:

- an understanding of the topography and natural setting with
 - careful placement of two new parks large and small
 - the maximum retention of existing and the addition of new trees;
- an improved street layout that
 - keeps and improves the existing streets,
 - widens and extends two existing narrow streets,
 - revives streets resumed late last century;
- setting aside places for future community facilities that
 - can accommodate a range of possible uses,
 - are easily accessed and identified;
- a clear set of street blocks and development lots that
 - are formed by the streets,
 - are easy and flexible to implement,
 - accommodate the anticipated building forms,
 - clearly and unambiguously define the public and private space;
- the definition of building forms for mixed use and apartment buildings that
 - ensure good amenity in the streets and parks,
 - fit the blocks and lots,
 - share amenity equitably among themselves,
 - are placed to receive sunlight throughout the year,
 - have a width that ensure good natural ventilation and natural light to their interiors,
 - are sized to be easily managed and cared for,
 - have a range of heights suited to their surrounds.

Taken together these elements recreate Waterloo as a place for its community that is understandable, open, safe, tree filled, sunlit, airy and calm.



Site Geography

The site is bounded by existing streets from Raglan Street in the north and thence clockwise George, Wellington, Gibson, Kellick, Pitt, McEvoy and Cope streets. The land area inside the centreline of these streets is around 12.25 hectares.

The topography of the site is fundamental to the urban structure of the Planning Proposal.

The topography is distinctly different on either side of George Street. West of George Street the site is almost flat, falling slightly to the west with a slope of around 1:50. The low point is on Cope Street, south of Wellington Street. Ponding occurs when the generally east west slope is interrupted by north south structures. This is evident in: Cope Street between Raglan and John streets; Cooper Street between Wellington and John streets; and, on George Street between McEvoy to John streets where there is a slight depression. The almost flat gentle slope makes this part of the site ideal for parks and for locating housing for people of all abilities.

East of George Street the topography slopes towards Waterloo Park and Mount Carmel. Between George and West streets, the slope is around 1:12 and between West and Pitt streets it is around 1:7. These slopes are not accessible for people of all abilities, requiring careful layout of streets and walkways to ensure equitable access across the site.

The site is characterised by the large number of significant trees. The planning proposal conserves the majority of the significant trees by placement of the parks, new streets and building setbacks.

Public Space - Parks

The main park is bounded by Cope, Raglan, George and McEvoy streets including Cooper Street and its associated parking and a small substation.

The park is surrounded by existing streets. It sits between the new Waterloo Metro Station on Cope Street to the west; Raglan Street, bus stops to the north; and, two regional bicycle paths on George and Wellington streets. Together the streets maximise access to the park for the community, people arriving at or existing from the metro station walk through the park ensuring that there is always some activity. It is quiet removed from the nearby busy, noisy and polluted Botany Road and McEvoy Street. Its location is roughly equidistant to Redfern, Alexandria and Waterloo parks improving access to parks in the local area. It is on flat land making it easy to construct, flexible in the uses it can accommodate and accessible to people of all abilities. It contains existing significant trees that can be conserved. It is over two hectares in size, similar to the size of Redfern and Alexandria parks, excluding their ovals. It is large enough for many groups of people to use at the same time and to accommodate wide range uses to meet the community's diverse needs. Its size allows people in the park to be clearly visible from all sides and you can see from one side to another. It will be the focus of community activity.

A smaller park is located in the south at the centre of the block bounded by Cope, John, George and McEvoy Streets, accessed by a southern extension of Cooper Street and new walkways from George and Cope streets. It is on flat land, contains existing significant trees to be conserved and is suitable for passive recreation.

The two parks are visible from each other along Cooper Street. Taken together and with the existing Waterloo and Redfern parks everywhere within Waterloo estate is less than a 200 metre, a few minutes' walk along streets, to a park.

WATERLOO SOUTH - PARK LOCATIONS



Public Space - Streets

The existing streets: Cope, Raglan, George, Wellington, Reeve, Pitt, Kellick, and Gibson streets; are retained with their existing reservation and most of the existing street trees conserved. They are improved with new tree plantings, new street furniture and undergrounded services. The existing regional bicycle path remains in George Street and the Wellington Street regional bicycle path is extended. The two paths cross at the centre of the estate.

The existing Cooper and West streets will be progressively widened with development on each side. Their existing carriageway can remain until the widening is complete. They will then be improved with adjusted carriageways and new footpaths, tree planting and furniture.

The former Mead, the eastern part of John and the southern part of Pitt streets were resumed by the forerunner of LAHC in the later part of last century. These are rededicated and remade as streets with tree planting, furniture, underground services and footpaths. John Street between Mead and Pitt streets is without traffic, providing an accessible path on the slope with a series of pedestrian ramps.

West Street is extended south to John Street opposite Mead Street.

Cooper Street is extended south to connect to the new small park, where it bifurcates to form a one way circuit around the park and a possible community building lot. The circuit forms a public square in the interior of the block.

In the more steeply sloping part of the site West, Mead and Pitt streets run along the contour and are generally flat and accessible to everyone; only the existing Wellington, Reeve and McEvoy streets run up the slope.

Most streets run north south ensuring they receive sunlight throughout the year assisting tree growth and improving the amenity they provide for people walking or lingering in them.

The main existing streets are one chain, approximately twenty metres, wide. The new and extended West, Mead and Pitt streets when measured with their accompanying setbacks are likewise twenty metres wide. Cooper Street sits between two narrower blocks and it is itself narrower, fifteen metres including the setback area north of John Street and twelve metres for the short length between John Street and the square and six metres around the square.

George Street runs north south through the centre of the estate and connects to Redfern in the north and Green Square town centre in the south. It is the main street of the community with continuous ground floor retail frontage on both sides south of Wellington Street.

Pitt and Wellington streets connect to the surrounding area to provide access, while George and Cope streets remain closed to traffic from McEvoy Street. The new intersection at Pitt Street has restricted access with left in and left out movements only allowed, discouraging through traffic.

Perpendicular to George Street, John Street bisects Waterloo south connecting the north south streets. It is the main internal circulation street giving access to most of the carpark entries.

Cooper, West and Mead streets run north south, have slow traffic speeds and are quiet residential streets. Mead Street is a yield street with two-way traffic and a turnaround at its southern end. Cooper Street south of John Street is a shared zone, used only for accessing the park and community building.

Waterloo Urban Design Report



View looking south along George Street



View looking north along Cooper Street towards new park

Public Space - Community Facilities

To maximise the use of the main park no community facilities will be placed there. There will be a small amenity building within the park the site of which is yet to be determined. South of Wellington Street two small building sites have been identified that are suitable for buildings containing community facility.

Both are located on Cooper Street, one adjacent to the small park in the south and the other in the northern block. Cooper Street connects the two parks and the potential community building sites, establishing its character as the neighbourhood community street.

Some of the ground floor retail space is also suitable for community uses. Particularly suitable locations are along Cooper Street to reinforce its character and along McEvoy Street overlooking the small park. Small community meeting rooms can be located on the ground floor of other buildings across the site.

Private Space - Blocks and Lots

The public space of the streets defines ten rectangular blocks, the largest in the north being the main park. Like the streets most blocks have their major axis running north south maximising the perimeter exposure to sunlight. The blocks are wide enough to fit ranges of building on each side with a courtyard at their centre.

Most of the blocks are bisected by walkways dividing them into two half blocks. There are some exceptions:

- Reeve Street divides the two small blocks either side of it as a pair like the others albeit Reeve Street is a street not a walkway; and
- The block bounded by Cope, John, George and McEvoy streets contains the south extension of Cooper Street and its circuit and square. This block is divided north south along Cooper Street and around the square.

Each half block is divided into two or more lots that span latitudinally across the blocks with dual street frontages. The lots are flexible and varying in size allowing a variety of apartment building arrangements. The minimum depth of a lot at the end of each block with three street frontages allows for the typical building depth and separation from its boundary.

The lots can be developed individually, in half block parts or as full blocks. This allows a flexible approach to staging and development while ensuring variety of building characters.

Shared facilities including car parking, access, loading, service connections and substations are located in basements and can be shared among several lots within the one block or half block.



Private Space - Walkways and small squares

Walkways are on private land with unrestricted rights of footway access. They increase the pedestrian permeability. They also provide access and egress to courtyards for maintenance and escape. They bisect blocks along their minor axis linking parallel streets.

Walkways are six metres wide. Typically, they widen to twelve metres in mid-block courtyards for the length of their passage through the courtyard less three metres at each side, generally twelve metres, to form small squares at the centre of blocks.

The small squares are planted with trees and contain seats. They are places for pause and relaxation. Every dwelling is no more than a couple of minutes from a small square.

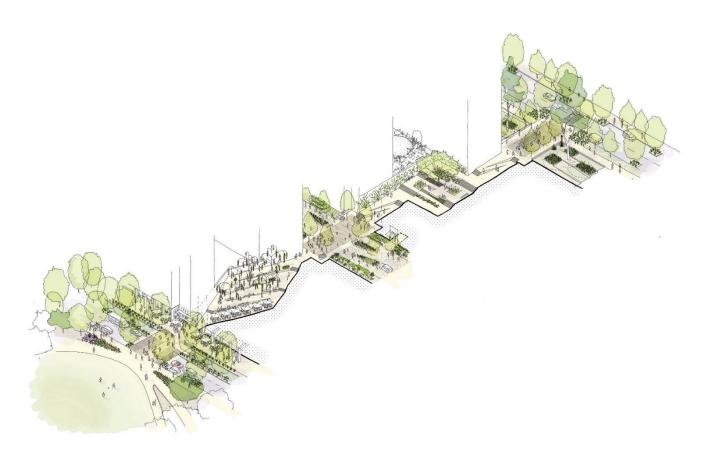
The walkways and small squares that connect to George Street, the main shopping street, have active frontage and can contain outdoor dining areas.

Underground driveways that link car parks pass under walkways but not under the small squares.

The walkways location and purpose are as follows:

- Cope to Cooper streets is located at a low point to assist overland flow from Cooper to Cope Street, does not have a small square, is flat and accessible to people of all abilities, separates the low buildings that surround the Cooper Street heritage items, and provides frontage to a four storey building at the centre of the block.
- Cope to Cooper Street square—connects to the park at the centre of the block, is covered by a glass roof to protect it from wind downdraft, has active frontages on both sides and can contain outdoor dining and is flat and accessible to people of all abilities.
- Cooper to George streets contains outdoor dining and active frontage linking the retail frontages of George and Cooper streets, and are flat and accessible to people of all abilities
- Cooper Street square to George Street [two walkways] contains outdoor dining and active
 frontage linking the retail frontages of George Street and align with the east west parts of
 Cooper circuit to provide clear sight lines for increased pedestrian safety linking to the small
 park either side of the possible community centre to George Street, they are overland flow
 paths relieving ponding from George Street and transporting the water to the small park,
 and are flat and accessible to people of all abilities, they are short and do not have small
 squares
- George to West streets is opposite Reeve Street and contains outdoor dining and active
 frontage, the small square contains a stair and a publicly accessible lift to provide access
 for people of all abilities, the lift also provides access to the retail level and retail basement
 car parking, it will be owned and managed by the retailer
- George to Mead streets contains outdoor dining and active frontage, it has a gradual slope and provides access for people of all abilities
- Mead to Pitt streets contains a series of ramps with a switch back set of ramps in the small square to provide access to people of all abilities
- Wellington to Kellick streets is located opposite Park Lane connecting to Waterloo Park, it is steep and not accessible to people of all abilities as neither Wellington nor Kellick streets are accessible at this location.

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Sketch showing walkways connecting north-south streets with small squares located mid-block.

Private Space - Setbacks

Setbacks provide and intermediate space between ground level apartments and the street enabling people to protect their privacy with gardens and planting. These front gardens are good for the environment and provide variety and interest to passers-by in the street and amenity and identity for people living in apartments.

Where ground floors have retail uses setbacks are generally kept to zero. On George Street buildings on the eastern side are setback ten metres. This generous setback ensures the conservation of several significant trees. It captures the afternoon sun and is ideal for outdoor dining. The setback spatially widens the street emphasising it as the main street. The retail premises on this side of the street are deep to accommodate supermarkets or large fresh food stores, behind smaller shops and businesses lining the frontage.

West of George Street many street frontages are subject to flooding and flood planning levels lift ground floors above the street level, here setbacks are kept to zero. John Street has short blocks, car entries, apartment entries at ground level and is steeply sloping east of George Street here the setbacks are also kept at zero. Most residential entries and apartment frontages occur at ground level—on West, Mead, Pitt, Kellick, and the west side of Cooper streets. These have a three metre or more setbacks. Most of the setback areas contains front gardens and private entries for apartments that open on to them. Shared entries to apartment buildings have awnings or porches in the setback to provide shelter to front doors and individual character to each building.

Most buildings have upper level setbacks that lower the visible height of the street wall. Upper level setbacks maintain building separation distances and maximise sunlight to parks, streets and neighbouring buildings. Buildings of around nine stories have a single level upper level setback while the buildings of 11-13 stories have a double storey upper level setback. There are additional upper level setbacks to buildings north and north east of the small park to increase the amount of sunlight to it.

On Cope Street, narrow triangular setbacks allow the majority of the building façades that sit above them to be orientated so they receive two hours of midwinter sunlight while the facade below aligns with the existing street alignment.

Private Space - Awnings and colonnades

Awnings and colonnades protect shopfronts and shoppers from harsh sunlight and rain improving the amenity for shoppers and supporting the viability of shops.

Along the retail frontages of George. McEvoy and Wellington streets and at the base of towers continuous awnings protect shop fronts and residential building entries, provide amenity to pedestrians and minimise wind impacts from tall buildings.

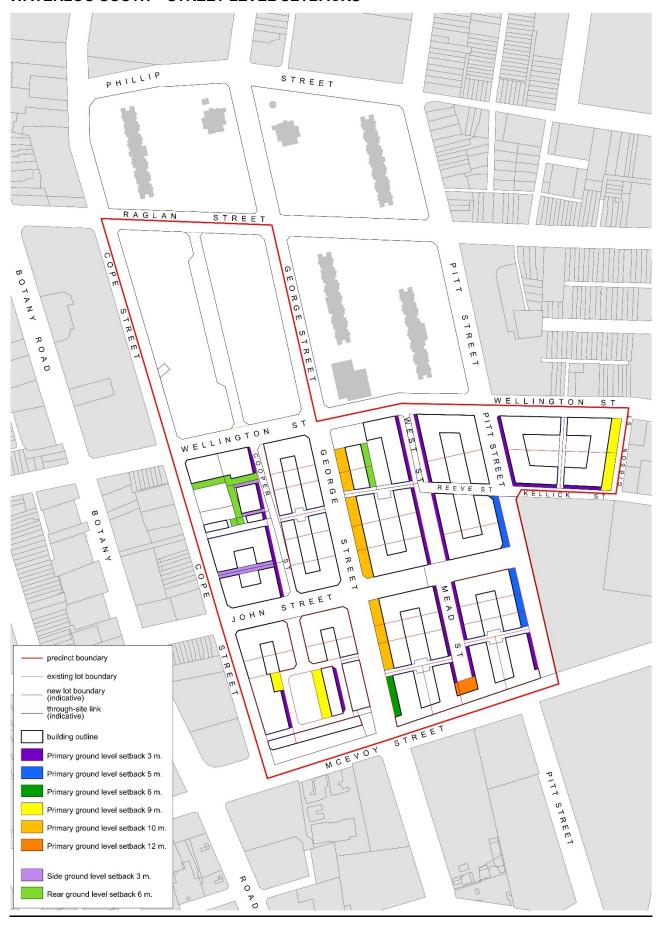
In some places where there is not adequate space for awnings, colonnades are provided to shopfronts. These are along the eastern side of Cooper Street, a narrower street, between Wellington and John Streets; and, on the south and east side of the square made by the bifurcated narrow Cooper Circuit.

At the south end of Mead Street, a colonnade links to McEvoy Street to increase pedestrian permeability.

Colonnades are three metres deep lined with active frontage and can contain outdoor dining areas.

Awnings can also be placed on residential streets to protect shared residential entries.

WATERLOO SOUTH - STREET LEVEL SETBACKS



Private Space - Building types - general

Use

Most of the development proposed [around 90% of the floor area] is residential.

Retail and commercial use ground floors are concentrated along both sides of George Street and along McEvoy Street and the ground floors to the towers. On the east side of George Street, the retail space is the full depth of block but due to the slope is below ground on the West and Mead streets frontages. On the east side between John and Wellington streets the retail frontage is continuous around the block and either side of the walkway. Here the retail area also occupies the full depth of the ground floor. South of John Street on George Street and along McEvoy Street the shops are limited to the depth of the buildings fronting the street.

The existing amount of commercial space in the buildings fronting Wellington Street between Cope and Cooper streets is maintained on the lower levels of new development.

Arrangement and Entry

Generally, buildings are arranged to form continuous street frontages, broken by mid-block walkways. Together they form courtyards within the blocks that are open to and divided by the walkways.

Building entries are from the streets with each building having a separate entry. Buildings have secondary access to courtyards.

Height

Generally, the buildings that have a west or east frontage are around eight storeys high for the full length of the streets they face. buildings that face parks have an extensive and green outlook and are thirteen storeys high. Along the wider George Street the height is eleven storeys with thirteen storey corner buildings to give emphasis.

Between the north south buildings and in line with the courtyards, buildings are limited to four storeys above the courtyard level. The lower buildings provide more light to the courtyards and John Street and assist in minimising wind impacts within the courtyards.

On Cope Streets adjacent to the one and two storey heritage buildings, buildings are limited to two storeys to provide an appropriate setting. On Cooper Street to the rear of the Cope Street heritage buildings the buildings are limited to four storeys to provide an appropriate setting.

On Cooper Street south of John Street the building height lowers to increase sun access to the small park.

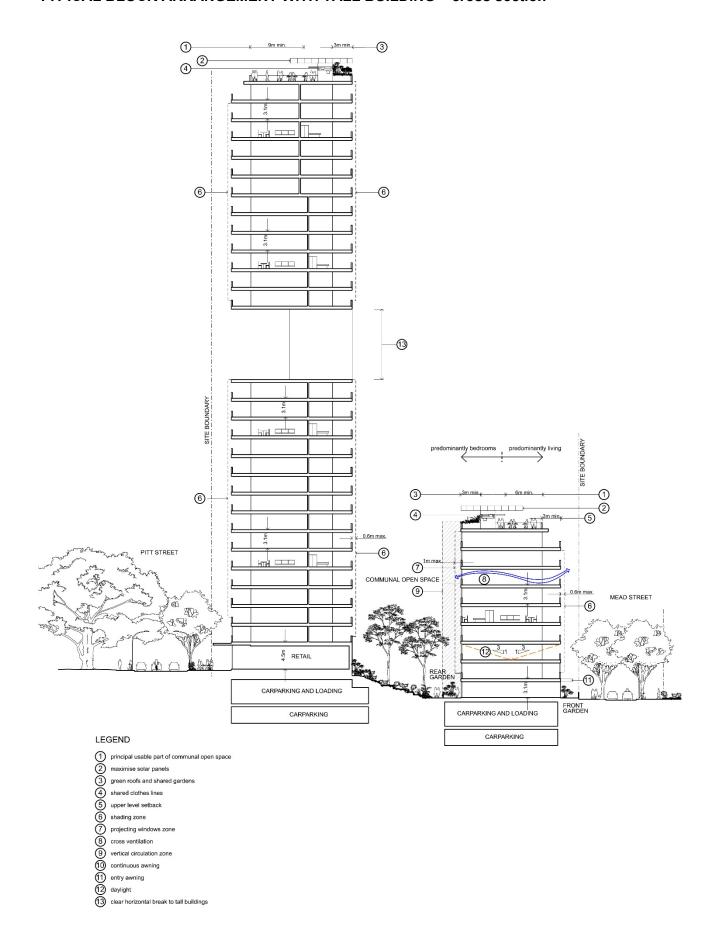
On McEvoy Street the height is limited to minimise overshadowing of neighbouring properties to the south in mid winter. Immediately north of the McEvoy Street buildings are three towers that front Cope, George and Pitt Streets.

Depth

Generally, building depths of the residential parts of buildings are limited to 16.5 metres. The depth assumes a minimum ceiling height of 2.7 metres and ensures a maximum half building depth to ceiling ratio of 3:1, noting that this is beyond a ratio of 2:1 required to provide good natural light but less than the height to depth ratio often found in apartment buildings today. Either side of Cooper Street the building depth is reduced to provide courtyard widths for adequate building separation.

Most buildings span between the active streets and the quiet courtyards. The streets are wider, and more sun filled than the courtyards. Given these circumstances apartments are best arranged with living rooms facing the streets and most bedrooms facing into the courtyards.

TYPICAL BLOCK ARRANGEMENT WITH TALL BUILDING - cross section



Private Space - Building types - towers

Towers are limited to the southern area near McEvoy Street, widely spaced and located to minimise mid-winter overshadowing of neighbouring properties to the south.

Towers have small, maximum 750 square metres building envelope floor areas to minimise the adverse effects of overshadowing and wind downdraft to footpaths and parks.

To minimise the effects of wind downdrafts, towers have:

- substantial, equal to a minimum of three storeys, clear breaks just below two thirds of their height, and above the height of surrounding buildings;
- · awnings at ground level;
- strongly modelled facades; and
- rounded corners.

Minimising the adverse effects of wind must be a major component when determining design excellence of tower buildings in competition processes.

The towers at the south form a compositional pairing with existing towers in the north locating Waterloo north and south from within itself and in the surrounding areas when viewed on the horizon. This enhances Waterloo's distinctive character while integrating it with other nearby neighbourhoods like the Lachlan area that also is defined by a small number of towers on its southern limit.

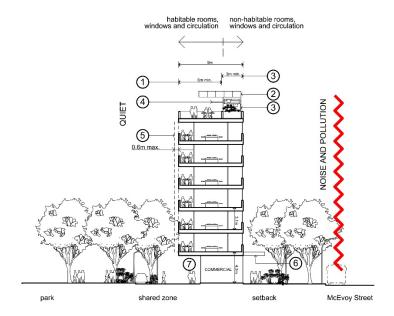
Private Space - Noise barrier buildings

McEvoy Street is a busy road with its vehicles producing noise and pollution. To protect the health and well-being of people in dwellings along McEvoy Street building depths are limited to nine metres to allow all habitable rooms to have windows facing north away from McEvoy Street. Private and communal open spaces must also face away from McEvoy Street. Non-habitable rooms, bathrooms and laundries, and common access corridors, stairs and lifts face McEvoy Street and windows not required for adequate ventilation of habitable rooms are also allowed. At the ends of these buildings projecting fins and other special window designs and devices are to be used to protect people in apartments from noise.

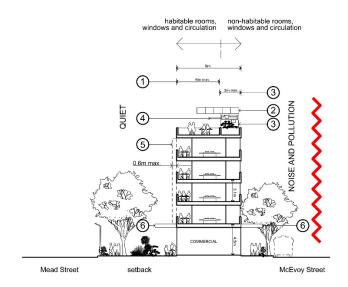
The continuous frontage of the two buildings is not broken by Mead or Cooper streets. They have zero setbacks to George and Pitt streets projecting beyond the building alignment to the north. The careful siting enables the buildings act as noise barriers protecting the residents of buildings further north and people enjoying the small park and in Mead Street from noise.

No residential apartments are located on the ground floor facing McEvoy Street.

ARRANGEMENT FOR BUILDINGS FRONTING McEVOY STREET - cross section



Buildings fronting Cooper Park and McEvoy Street



Buildings fronting Mead Street and McEvoy Street

LEGEND 1 principal usable part of communal open space 2 maximise solar panels 3 green roofs and shared gardens 4 shared clothes lines 5 shading zone 6 awning 7 colonnade

Communal Open Space - Roofs

The roofs have abundant access to sunlight and the principal useable parts of communal open space are best placed here. The communal open space is located in a six metre zone overlooking the streets and walkways. To protect the quiet enjoyment of the courtyards a three metre zone on the courtyard side contains landscaping including shared productive gardens. In between, stair and lift access and small areas of plant are located. Space for cloths drying with access to sunlight is also provided on roofs in any of these areas. The roofs are covered with solar panels to a maximum extent except when the minimum sun access is required for the principal usable part of communal open space or for the clothes drying areas.

WATERLOO ESTATE - ROOF LEVEL COMMUNAL OPEN SPACE AND GREEN ROOFS



Communal Open Space - Courtyards

Generally, courtyards are eighteen metres wide to provide adequate separation between the buildings that face across them.

On the narrower block between Cooper, Wellington, George and John streets this is reduced to 13.5 metres. Here the narrower buildings facing Cooper Street do not require habitable rooms to face into the courtyard.

Immediately south of John Street either side of Cooper Street the buildings are limited to four storeys and, consequently, here the courtyards are 12 metres wide.

Windows, and common circulation stairs and lifts can project into the courtyard areas to a limited extent.

Generally, courtyards consist of a central communal open space. Protected from the streets they are quiet and shaded. They are predominately landscaped with trees. There are areas for seating and quiet repose and small scale children's play. They can contain composting areas and some shared productive garden areas.

At courtyard level private gardens three metres wide provide access and maintain privacy between courtyard level apartments and the communal open space.

Walkways provide access and egress from courtyards for maintenance and escape.

Either side of George Street retail areas extend under the courtyards.

WATERLOO ESTATE - GROUND LEVEL DEEP SOIL AND PLANTING LOCATIONS



Common Car Parking

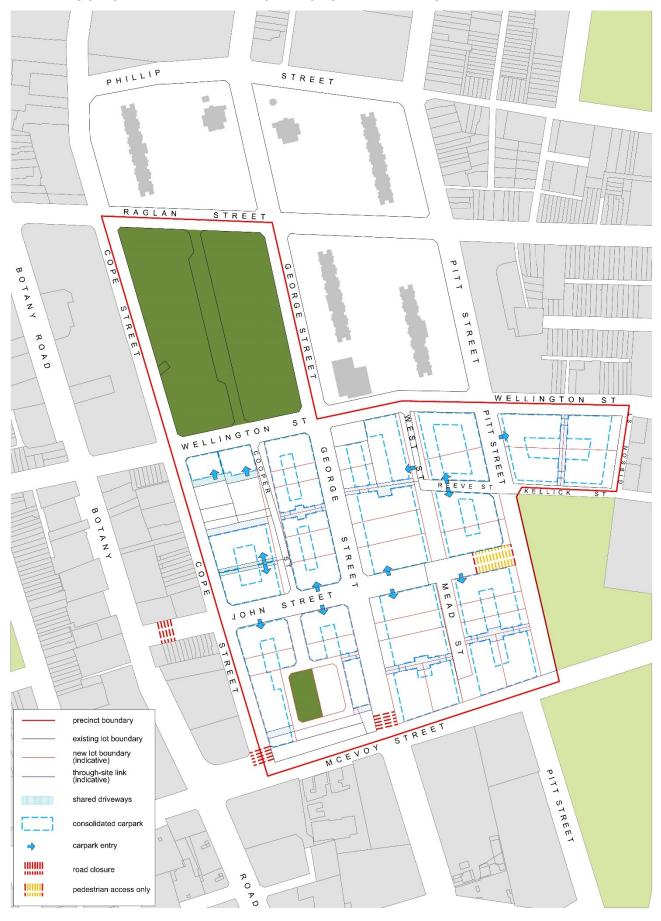
Waterloo is well serviced by public and active transport. It has a metro station and is within walking distance of Redfern and Green Square heavy rail stations. Several bus routes pass through or stop nearby. Major regional bicycle paths intersect Waterloo on both north south and east west axes. It is an easy bicycle ride and a comfortable walk from Waterloo to schools, regional open space, sports fields, Green Square town centre and Central Sydney.

Consequently, car parking requirements are minimal. Carparking is restricted to basements.

Car park entries are concentrated along John Street and restricted along Cope, Cooper, George, Mead, Kellick, Wellington, Gibson and McEvoy streets and from walkways. Small shared driveways are proposed at the northern and southern ends of the Cope, Wellington, Cooper, John streets block for car park entries. There are two car park entries from Reeve Street and one from the northern part of West and Pitt streets.

Carparking is not allowed under setbacks and is minimised under walkways and courtyards to maximise deep soils areas and landscaping.

WATERLOO ESTATE - CARPARK LOCATIONS AND ENTRIES



Local Climate Responsive buildings

The planning of the buildings will be responsive to Sydney's climate and respectful to the urban context. The buildings heights are above the height of trees and continuous long the north south axis. To reduce heat, build up in the street corridors, which may not escape at night, building facades should be designed to minimise reflected and radiated heat.

The following measures guide the resolution of the facades:

- Minimising the extent of unshaded facade glazing.
- Distribution of facade glazing horizontally, with solid walls below sills, maximising the penetration of natural light into the interior, whilst minimising reflected heat to the exterior.
- Minimising glazing with high solar reflectivity, which can increase heat in the local environment and reduce the benefits gained from solar exposure in winter.

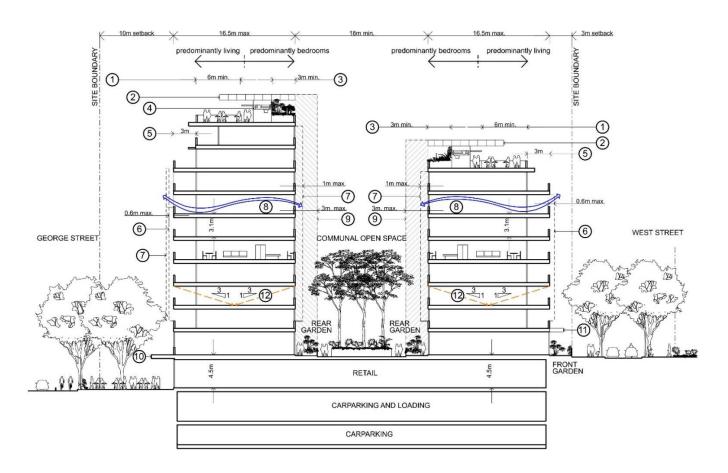
Projecting windows are encouraged to catch midwinter sunlight on the west facing facades as the orientation of these facades is slightly south of west. Projecting windows capture the northern light and protect against the greater heat of the western sunlight. Projecting windows are also encouraged on south facing facades to capture some early morning sunlight around the equinox and in courtyards to capture northern sun and aid visual privacy by encouraging windows to not face into each other across the courtyard.

On the roofs, solar panels and roof planting will be combined for the greatest effective energy production, reflect heat and contribution to cooling the building below by shading.

To lower maintenance costs and to maintain the appearance of buildings over many years, long life and low maintenance façade materials should be used.



Cross section through precinct showing arrangement of perimeter blocks located between north-south streets.



Detail cross section of perimeter block located between George and West Streets.

Reference design of a typical block

The block bounded by George, John, West streets and the George to West streets walkway is examined in greater detail to illustrate a typical arrangement of different uses, a group of buildings with individual entries, vertical circulation and apartments. It is a fairly typical block with a mix of uses, each of the three main building height ranges and is set on the slope from George to West streets.

General arrangement – street frontages

Building to the street frontages forms a three-sided perimeter range of buildings surrounding a courtyard that opens to the walkway to the north. This block contains a supermarket and other retail and commercial uses on the George Street level for the full depth of the buildings and courtyards above and loading and carparking underneath.

On the west, George Street is flat and the buildings are setback ten metres from the existing street alignment creating a publicly accessible space in front of a row of shops. This space allows the conservation of some significant trees and areas for outdoor dining and goods display as well as informal seating and landscaping. The retail frontage is protected by a continuous awning and interspersed with three residential entry lobbies to the apartment buildings above.

To the south, the existing John Street rises by almost four metres from George Street to the new West Street. There is a shop on the corner to George Street. Next to this the loading and carparking entry and then the residential entry lobby to the central building on this frontage. The apartments are raised above the street level ensuring privacy to their lowest level.

The new West Street runs along the land contour to the east and is flat. There is a three metre setback from the new street alignment occupied with the private gardens and street entries to the street level apartments that face it. These apartments sit over the rear of the George Street facing retail area. Between the private gardens are three apartment entries with front doors protected by awnings or porches.

The north is bounded by a six metre wide right of way pedestrian walkway that widens at the centre of the block to form a small square. The square has stairs, a lift and trees and the supermarket entry at the George street level. It is overlooked by apartments on both sides. The lift connects the supermarket entry to the retail car park and makes it accessible to people from the higher part of the site. This allows it to be also used by people to negotiate the slope. The small square is ideally suited as an outdoor dining area. The courtyard is entered from the square at the West street level.

The multiple shops and apartment building entries, small gardens and the thoughtful relationship to the topography all contribute to streets with a variety of characters: an active, tree filled and generous main street; or quiet, green residential streets. These simple relationships combine to create a good place for the community to enjoy.

Communal courtyard

The courtyard sits on structure above the retail levels below and is enclosed on three sides and open to the walkway on the northern side gaining sun access. On the other three sides courtyard level apartments have private gardens that provide privacy between the private dwelling interiors and the communal courtyard. The gardens open directly onto a walkway surrounding the central planting. The lobby and stairs of each apartment building also open to the walkway so that it is accessible to all apartments and can be used as a path of travel for escape. Plant and equipment should not be placed in the courtyard.

The courtyard is extensively planted providing a quite retreat for people at the centre of each block. It may contain small seating areas and composting and gardening facilities.

Communal roof terraces

Each building has a roof terrace that is bathed in sunshine and is the principal usable parts of communal open space. Stairs and lifts connect to the apartments they serve located directly underneath. The multiple buildings ensure an equitable distribution of communal space for every apartment. The active area of the roof terraces face out to the streets they overlook. The courtyard side has planted areas ensuring quietness. Clothes drying is accommodated where it receives sunshine and breeze and areas of mechanical plant are acoustically enclosed. The roofs are shaded by extensive areas of solar panels that produce sustainable energy and reflect heat.

Car parking

There are two basement levels of car parking the first contains loading facilities for the supermarket and other retail and residential loading needs, waste storage, plant and equipment, a some retail car parking and a link to the lots north of the walkway that share the car park entry.

Apartment building layouts

There are seven buildings of four to thirteen storeys that line the streets clearly, define them without creating ambiguous space and equally sharing the amenity they provide without preferencing one building over another.

Along George Street the height is eleven storeys with a thirteen-storey corner building that emphasises the intersection with John Street. The two topmost floors are setback three metres diminishing the apparent height when viewed from the street with a greater view of the sky for pedestrians whilst allowing more light into the street to encourage tree growth and for the amenity of people in the street. The predominate street wall height of around 30 metres matches the combined width of the street and its ground level setbacks. This relationship allows winter sunshine to reach the apartments throughout the year. Similarly, on West Street the seven-storey street wall height, with the upper storey setback, is around 23 metres high, a little more than the combined street and setback width of 20 metres. The centre building on John Street is lower, four storeys high, allowing more light into the east west orientated street, more view of the sky from within the courtyards and separate the range of buildings on the other two streets. The syncopated rhythm of building heights and light in John Street enlivens makes more distinctive its character.

Each building is organised around a central stair and lift that connect the apartment floors to basement carparking, street level entry lobby, courtyard level and communal roof terrace. The length, area and cost of shared internal lobbies are minimised. It limits the number of households that share a residential floor enabling people to better know their neighbours well contributing to community formation and trust. It eliminates the need for long corridors with multiple apartment entries where you are less likely to know everyone that shares this space. It more easily allows cross through naturally cross ventilated apartments without needing double height apartments that require stairs contributing cost and additional area to obtain the same level of amenity.

The apartment sizes meet the criteria of the Apartment Design Guide. Larger apartments are located in the upper level setback stories and have generous terraces in the setback zone. There are between 12 and 53 apartments in each building. The building depth encourages predominately cross ventilated apartments. Living rooms and balconies overlook the active public streets and bedrooms overlook the quiet private internal courtyard.

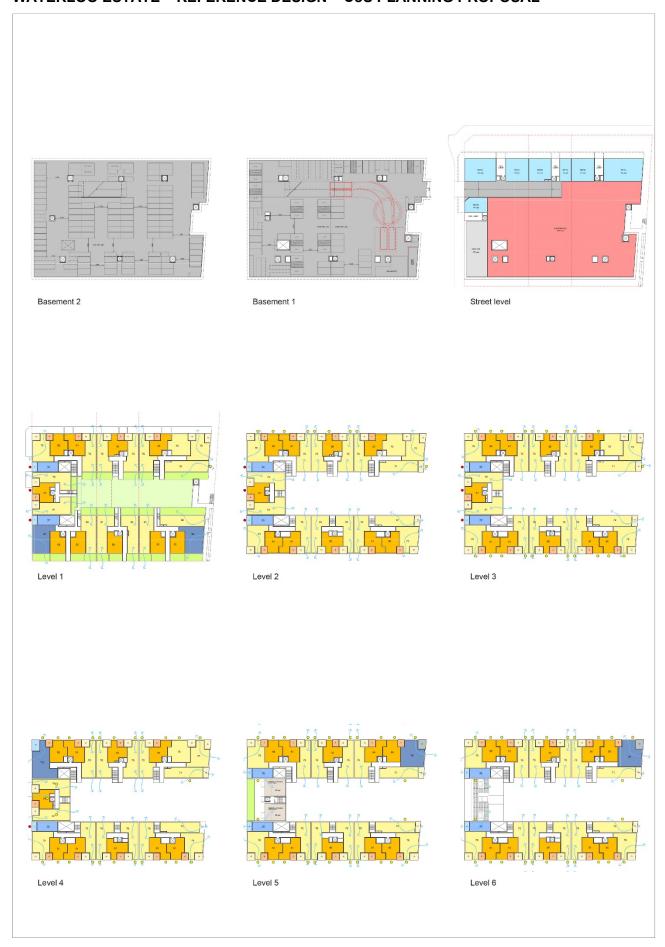
As the buildings' height is above the tree line forming north south street corridors careful design is required to reduce the heat that the buildings could potentially reflect and radiate by limiting and shading glazing and encouraging windows to project to catch sunlight from the north.

The configuration of the buildings promotes the design of beautiful apartments by responding to the shape, size and character of the surrounding streets and courtyards and the building form that houses them. The dimensions and arrangement allow for a variety of easy to plan simple apartment layouts with equitably distributed amenity and without the need to resort to complex forms and solutions.

WATERLOO ESTATE - REFERENCE DESIGN - LAHC PLANNING PROPOSAL REQUEST



WATERLOO ESTATE - REFERENCE DESIGN - CoS PLANNING PROPOSAL



WATERLOO ESTATE - REFERENCE DESIGN - LAHC PLANNING PROPOSAL REQUEST



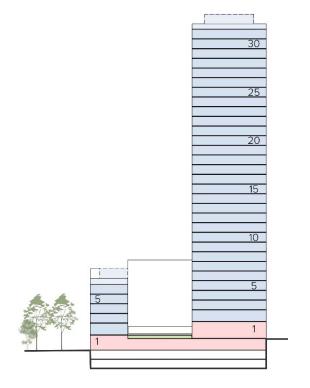
WATERLOO ESTATE - REFERENCE DESIGN - CoS PLANNING PROPOSAL

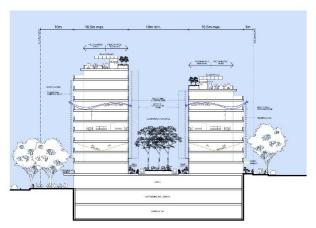


WATERLOO ESTATE - REFERENCE DESIGN - LAHC PLANNING PROPOSAL REQUEST



WATERLOO ESTATE - REFERENCE DESIGN - COMPARATIVE CROSS SECTION





LAHC Planning Proposal request

CoS Planning Proposal.

LAHC Preferred Masterplan

In August 2018, the NSW Government released a brochure containing three options for the redevelopment of the Waterloo Estate, one proposing up to 7,200 dwellings, multiple towers of up to 40 storeys, and the redevelopment of Waterloo Estate as part of the NSW Government's Communities Plus program. The brochure options proposed a mix of 30 per cent social and 65 per cent private housing and allowed for 5 per cent of new dwellings to be delivered as affordable housing.

After exhibiting three options for the site in 2018, the Land and Housing Corporation (LAHC) released its preferred masterplan for the site in January 2019. The preferred option proposed that existing buildings would be replaced by around 6,800 dwellings in a gross site area of around 19 hectares. built over 20 years, with towers of up to 40-storeys and a target of 30 per cent social housing and 5 per cent affordable housing.

The community expressed significant concerns about the proposals.

The City's analysis of the Preferred Masterplan revealed several concerns, these included:

- An unprecedented density for an area of this size in Australia and a rarity in other OECD countries
- The use of the City's streets to accommodate development
- Building height that interfered with the safe operation of Sydney airport
- Inadequate sunlight to the proposed parks
- The closure of George Street
- Diverting the regional bicycle path away from George Street, around the site
- The use of the closed George Street to meet the area requirements for parks
- Narrow new streets in a high intensity development
- Loss of significant trees
- Inadequate building separations that did not meet the design criteria of the Apartment Design Guide
- A preponderance of towers that overshadowed streets, courtyards and lower buildings
- Towers with no or minimal setbacks to break downdrafts of winds to keep streets and parks safe and comfortable for daily use
- Inequitable distribution of amenity the towers receive sunlight, the low buildings are overshadowed
- Carparking connection tunnels under city streets
- No apparent attention to energy saving and amenity of apartments through passive design strategies
- No consideration of access for people of all abilities throughout the neighbourhood

Waterloo Urban Design Report

WATERLOO ESTATE - LAHC Preferred Masterplan - March 2019



Review of the LAHC Preferred Masterplan

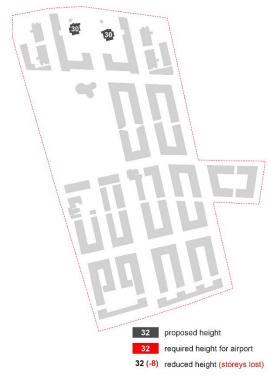
In response to significant concerns about the Preferred Masterplan, the City undertook a more detailed urban design study of the site and reasonable precedents, in order to generate better, more acceptable and more sustainable solutions.

Key areas of precedent investigation included open space quantity, quality and arrangement; streets; retail characteristics; and density.

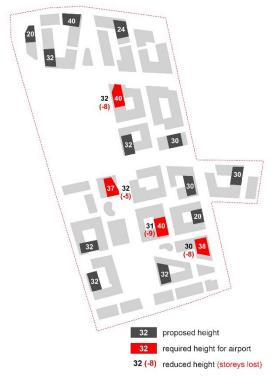
Comparing the precedent studies with the Preferred Masterplan confirmed the residents' concerns that the proposal was poor and would produce a poor place, too dense, lacking in good parks, and served by unconventional narrow streets with poor amenity.

MATTERS OF CONCERN WITH LAHC'S PREFERRED MASTERPLAN

CoS Alternative Approach

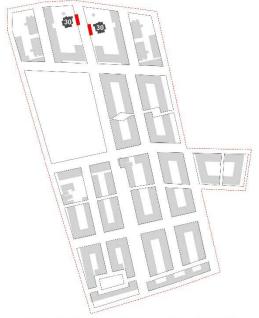


LAHC Preferred Masterplan



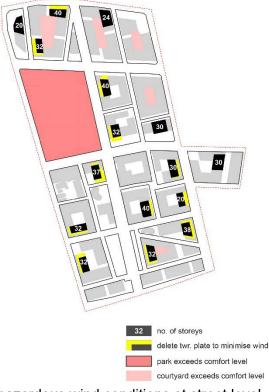
Number of towers that would breach height limits required for safe air traffic operations

CoS Alternative Approach



"... it is recommended that any proposed tall building located on the corner of a block facing outward toward the tringe of the city should have a podium around the base to deflect downwash from pedestrians at ground level. The size of the tower setback will depend on the size, shape, and orientation of the tower, but should be in the order of at least 8 m on the windward and side faces". (CPP 2013: Draft Wind Assessment for the City of Sydnoy)

LAHC Preferred Masterplan



Number of buildings that would create uncomfortable or hazardous wind conditions at street level

Waterloo compared to some City of Sydney neighbourhoods

This urban design analysis compares areas in the City of Sydney, setting a context for parameters for the reconstruction of the Waterloo estate.

Some of the densest neighbourhoods in the City of Sydney were analysed and compared:

- Victoria and Epsom Park (completed and planned urban renewal areas)
- Green Square Town Centre and Epsom Park (planned urban renewal areas)
- Kings Cross, Potts Point and Rushcutters Bay

The comparisons of urban form revealed key factors relevant to the planning of future development at Waterloo.

Open Space:

- With some exceptions, development is generally centred around a main park with some smaller additional parks located away from the centre.
- The area of land dedicated to parks in these study areas varies with the average being around 15%.
- Each combined estate or neighbourhood contains a main park of at least 2.9ha.

Streets:

- Dedication to streets is extremely consistent in the urban renewal areas, at around 34-35%.
- A lower figure in Kings Cross, Potts Point and Rushcutters Bay is reflective of the period of development. Streets in the urban renewal areas are more comparable to Waterloo because they have been designed to enable buildings to meet current amenity standards as set out in the Apartment Design Guide (ADG), as well as delivering accessibility and high quality public spaces.

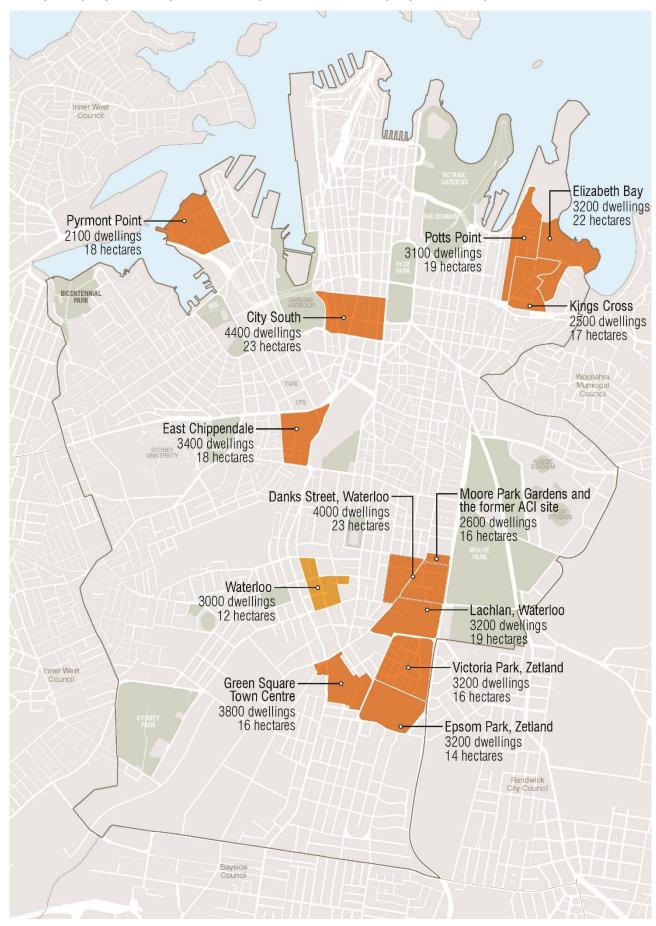
Retail:

 Retail frontages for urban areas of this scale and density vary from 2.7 to 5km required to serve the needs of the community locally.

Density:

Density varies only slightly between 145 dw/Ha to 161 dw/Ha.

DENSITY OF SIMILAR SIZED AREAS WITH THE CITY OF SYDNEY LGA



Waterloo Urban Design Report

Victoria Park and Epsom Park

Nearby to the south west of Waterloo are the recently completed neighbourhood of Victoria Park and the rapidly developing neighbourhood of Epsom Park. With a combined area over four times the size of Waterloo [almost 45 hectares] they will have around twice the number of dwellings [6600+] as Waterloo south will have.

Public Space

Streets

There is a relatively normal amount [34%] of land dedicated to streets in this area. A loose grid is orientated close to the cardinal points, skewed to the existing lots and surrounding streets, and with more north-south streets than east-west. This provides more sunlight to the streets and lessens the extent of south facing facades.

Parks and community facilities

There is a relatively normal amount [15%] of land dedicated to parks in this area including a main park that is well over 2 hectares in area. Each neighbourhood has its own main park and some smaller parks at their edges. The two main community facilities are located with an immediate relationship to public parks and occupy around half a hectare of land.

Non road based transport

Two regional cycle paths intersect the area linking it to its surroundings including the Green Square Town Centre where the nearest train station is located. A transit route reserved for a future light rail passes through from the east to the north.

Private Space

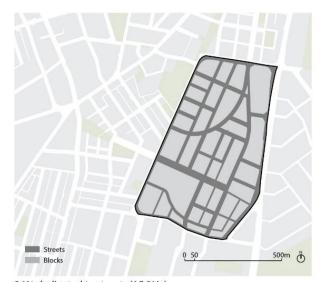
Blocks and Lots

The blocks are similar in size to the surrounding areas although the number of lots is far less. The blocks are generally orientated with the long axis orientated north south maximising the streets exposure to sunlight. Single lot blocks have limited the variety in architectural character.

Retail frontage

Retail frontage is concentrated at and along the transit route and fronting the main parks, and on the surrounding streets.

VICTORIA PARK + EPSOM PARK



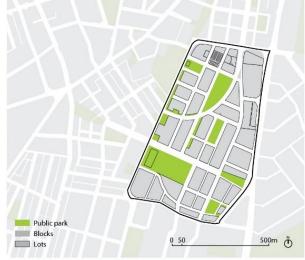
34% dedicated to streets (15.2Ha)



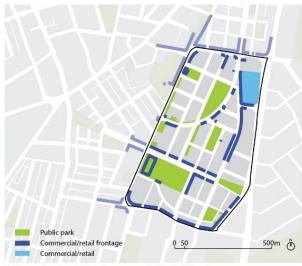
15% dedicated to public park (6.7Ha) 0.49Ha of community facilities



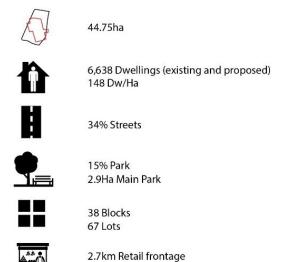
The regional cycle network runs through the precinct aligned with proposed transit stops.



38 Blocks + 67 Lots



2.7km of ground level commercial/retail frontage



Green Square Town Centre and Epsom Park

Nearby to the south and west of Waterloo are the rapidly developing Green Square Town Centre and Epsom Park. At almost four times the size of Waterloo [36+ hectares] they will have around double number of dwellings [5800+] as Waterloo south is planned to have.

Public Space

Streets

There is a relatively normal amount [34+%] of land dedicated to streets in this area. A loose grid generally orientated close to the cardinal points, although distorted and skewed to the existing lots and surrounding streets, with more north-south streets than east-west providing more sunlight to the streets and lessening the extent of south facing facades.

Parks and community facilities

There is a relatively normal amount [15%] of land dedicated to parks in this area including a main park that is well over 2 hectares in area. Two main community facilities are located with an immediate relationship to public parks and occupy around half a hectare of land.

Non road based transport

Two regional cycle paths intersect the area linking it to its surroundings including the Green Square Town Centre where the nearest train station is located. A transit route reserved for a future light rail passes through from the east to the north.

Private Space

Blocks and Lots

The blocks are similar in size to the surrounding areas although the number of lots is less.

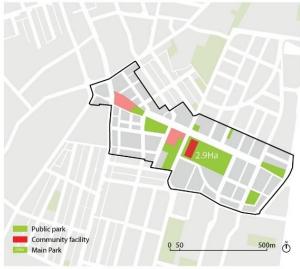
Retail frontage

Retail frontage is concentrated onto the surrounding streets and along the transit route and facing the main parks.

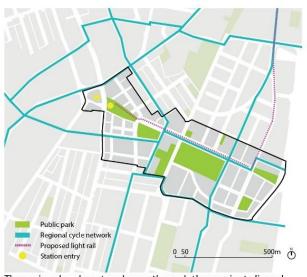
GREEN SQUARE TOWN CENTRE + EPSOM PARK



34.5 % dedicated to streets (12.58 Ha)



16.8 % dedicated to public park (6.15Ha)



The regional cycle network runs through the precinct aligned with proposed transit stops.



42 Blocks + 54 Lots



4.54km of ground level commercial/retail frontage



36.48 Ha



5815 Dwellings (Proposed) 161 Dw/Ha



34.5 % Streets



16.8 % Park 2.9Ha Main Park



43 Blocks 54 Lots



4.54 km Retail frontage

Kings Cross, Potts Point and Rushcutters Bay

At a similar distance away from Central Sydney as Waterloo, are Kings Cross, Potts Point and Rushcutters Bay. These are some of the densest areas in Australia. At over four times the size of Waterloo [almost 52+ hectares] they have slightly more than twice the number of dwellings [3000+] as Waterloo south is planned to have.

Public Space

Streets

There is slightly less than the relatively normal amount [at 29%] of land dedicated to streets in this area. A topographically determined street layout dominates in this hilly area. Where there is less slope a loose grid orientated close to the cardinal points, skewed to the original lots dominates.

Parks and community facilities

There is a slightly less than relatively normal amount [almost 14%] of land dedicated to parks in this area, given an earlier lack of park dedications. Parks and squares have later been added by locating them on top of carparks and resumed land, and these are sometimes less than satisfactory. The main park is well over 4 hectares in area is located by the harbour on flat land. The main community facilities include a school and hospital that serve the greater community.

Non road based transport

There is a train station at Kings Cross that is within walking distance of most of the area. Separated cycle paths are planned for the area but not yet implemented.

Private Space

Blocks and Lots

There are slightly fewer blocks than normal as there are some streets that do not connect due to topological constraints and historic development patterns. Some of the larger blocks contain large institutions.

Retail frontage

There is a relatively large length of retail frontage concentrated around the station and radiating from it in several directions. Darlinghurst Road and Macleay Street serve as a main street on the ridge and generally run north south.

KINGS CROSS + POTTS POINT + RUSHCUTTERS BAY



29% dedicated to streets (15 Ha)



13.7% dedicated to public park (7.2Ha) 2.9Ha Community facilities (outside parks)



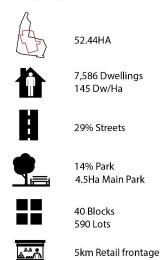
The regional cycle network runs through the precinct



40 Blocks + 590 Lots



5km of ground level commercial/retail frontage



Waterloo Urban Design Report

Waterloo

Public Space

Streets

Waterloo has too few streets. Only 25% of its land area is dedicated as streets, whereas in other places in the City of Sydney it is normal to have 30-35% of the land as streets. The street layout is disjointed, limiting access into and through the area, isolating it from the surrounds. Most of its streets are around 20 metres [one chain or 66 feet] wide and support a thick canopy of trees, comfortable footpaths and verges, traffic lanes and car parking. There are also some streets [around 6 metres] that are too narrow to contain safe footpaths, have little or no room for tree planting. Many of the existing streets in the east are too steep to be easily accessible to everyone.

Parks

There are no parks in the Waterloo estate. Some large open green areas function somewhat like parks, but their ambiguous ownership limits their use by the wider community, and they lack activity. The parts of open space that present somewhat like parks are small and isolated to northern part of the estate.

Public and active transport

Waterloo estate is adjacent to a new Metro station, in walking distance of Redfern and Green Square rail stations, crossed by two regional bicycle paths and served by several bus routes. Waterloo sits around the crossing of major north-south [George Street] and east-west [Wellington Street] regional cycle paths., these streets will connect people through the area and link Waterloo to the city in the north; Green Square Town Centre in the south [completed]; Alexandria Park and Community School in the west and Moore Park in the east. Redfern and Green Square railway stations are less than a ten-minute walk [800 metres] from the estate. The new metro station will be immediately adjacent to the estate.

Private Space

Blocks and Lots

The previous land resumptions and amalgamations have left Waterloo with relatively too few blocks and lots. This limits flexibility for incremental change, limits variety and creates large residential communities that are difficult to manage.

Retail frontage

Waterloo is underprovided with retail space. People travel long distances to obtain daily needs and the streets lack activity that might otherwise be stimulated by retail frontages on the streets.

WATERLOO - existing neighbourhood



Parks and their neighbourhoods

The City of Sydney's Open Space, Sports and Recreation Needs Analysis report sets specific requirements for new urban renewal areas in terms of open space planning.

Further analysis was required to understand the open space planning needs of Waterloo, in more detail.

This comparative analysis is in two parts:

- 1. Open space quantum and distribution in communities of a similar size and density to the future Waterloo.
- 2. Exemplar Parks within the City of Sydney or immediately adjacent. They are enjoyed and supported and are easy to manage and maintain. They serve as exemplars for a new park at Waterloo.

The following common attributes of open space quantum, distribution and design are fundamental to successful open space and community planning and design:

- A 'Main Park' is essential to the recreational needs of all communities.
- Size Parks are generally over 2 hectares in size, which is large enough to enable a variety
 of uses, serving diverse user groups to use the park at the same time and throughout the
 day. This in turn promotes community cohesion with diversity, community formation and
 well-being generating a sense of place, identity and belonging.
- Shape The Parks are generally rectangular to fit best with the street block structure but
 the important characteristic is that they have a good proportion and minimum dimension
 that allows for a kickabout space or large grassed, informal, active recreation area without
 conflicting with the people movement functions at the edge of the Park.
- The Grade Parks are located on generally flat land enabling all people to access and use them and making them suitable for a wide range of activities. Their flatness also maximises their flexibility in use over time.

Street frontages - Parks are generally surrounded by streets promoting access and visibility; ensuring that they are identified as belonging to the whole community; and preventing conflicts between their flexible public use and potentially sensitive adjoining private users.

OPEN SPACE COMPARISONS

Darling Quarter

main park - 6,190 sqm

% of parks - 16.6 %

1.8 sqm park/person

13.1 sqm park/person

1,465 Dw

51,190 sqm

2,519 Dw



Central Park

56,589 sqm main park - 7,694 sqm % of parks - 13.6% 1.65 sqm park/person 2,229 Dw



Alexandria Park

248,674 sqm main park - 41,322 sqm % of parks - 16.6% 14.1 sqm park/person 1,543 Dw



Redfern Estate

408,021 sqm main park = 46,468 sqm % of parks = 11.4% 10.5 sqm park/person 2,218 Dw



Lachlan

173,068 sqm main park = 11,308 sqm % of parks = 10% 2.4 sqm park/person 3,768 Dw





Waterloo Estate

186,604 sqm main park = 22660 sqm % of parks = 12% 2.0 sqm park/person 5660 Dw



Victoria Park

224,687 sqm main park = 13,010 sqm % of parks = 12.8 % 4.8 sqm park/person 3,124 Dw



Green Square Town

Centre 159,200 sqm main park = 8,651 sqm % of parks = 14.9% 6 sqm park/person 7,509 Dw



Epsom Park

205,622 sqm main park = 27,773 sqm % of parks = 18.3% 5.6 sqm park/person 3,514 Dw



North Rosebery

79,293 sqm main park = 8,127 sqm % of parks = 11% 1.5 sqm park/person 1,701 Dw



500 1,000m

All figures approximate only

Areas and population based on multiple sources. Workers included as 0.2 person equivalent. Excludes small parks and regional open space. When these are included the average open space per person is increased.
Site area excludes bounding streets. Population is calculated at a rate of 1.95 people per dwelling.

Park comparisons

The City contains a number of parks of the size, use and character that provide precedent for the design of a new park on Waterloo estate. These parks are well used and well liked by their communities, have a particular character and form a focus for community life in their neighbourhoods. Although each a re adapted to the particular circumstances of their site, surrounding communities needs and the history of their declaration and changes of time; they all common factors that used in the design of good parks:

The size of around 2 hectares provides space a variety of uses and users to be in the park at any time, this encouages community social life and allows family and other groups of varing ages to be in the park together while having a variety of places available for different activities. It is a size that allows retreat from the activity of the surrounding city while still being visible and safe

- Generally surrounded by public spaces, usually streets, but sometimes public or community buildings, that define the park as an open public space accessible to all from the local community and visitors alike.
- A generally squarish proportion that conolidates the space allowing views to all parts of the
 park from within it and its surrounds for safety an orientation and is flexible to accommodate
 the sizes or a range of activites.
- Flat to be accessible to people of all abilities and suitable for a wide range of passive and active recreation activities
- Overlooked by residential development for safety and security but seperated from these by streets so that incompatible uses, like throwing a ball, are not inhibited by the colaction with private property, that may have glass windows to enjoy the view but can be easily broken.
- Are within an easy walk of their surrounding community well connected by a intersecting permeable grid of streets
- Are often on lower lying land and serve to assist in the overland flow of water and minimising the effects of flooding during heavy raifall events
- Have abudant sunlight trees and green spaces a healthy place for people and wildlife.

OPEN SPACE COMPARISONS

