Attachment A7(g)

Non-Indigenous Heritage Study – 7 Recommendations – Botany Road Precinct

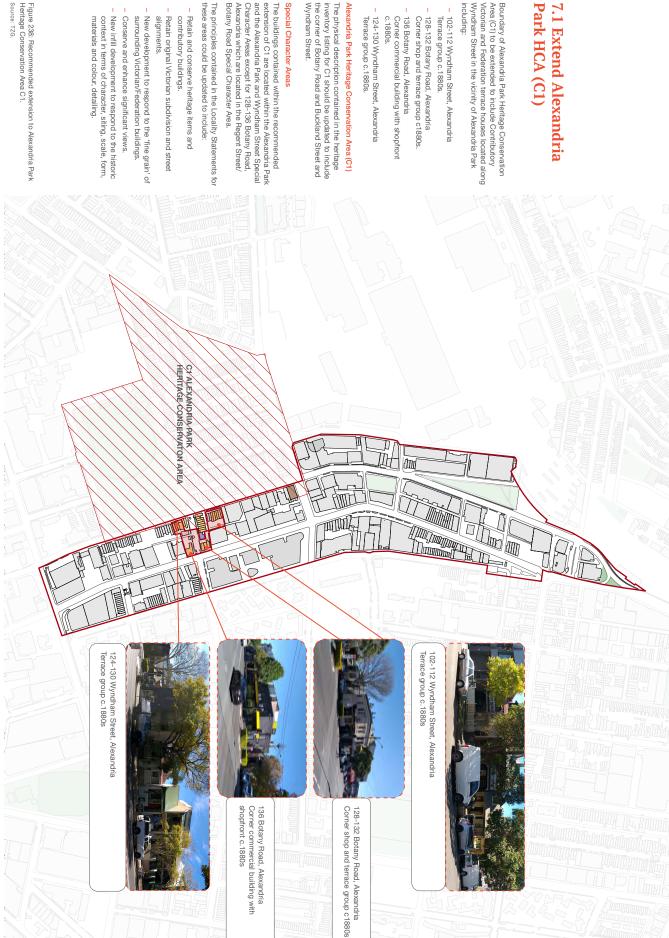


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Figure 237; 1936 Wyndham Street looking south over Buckland Street. (No's 118, 120, 126, 128-130 seen on left, Alexandria Park on right). Suizes State Library of NSW www.digital.striss.gov.au. Government Printing Office 1:2000. F1285148.



including:

c.1880s.

Source: TZG. Heritage Conservation Area C1. igure 238: Recommended extension to Alexandria Park

alignments.

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Estate HCA (C56) 7.2 Extend Redfern

Redfern Estate Heritage Conservation Area (C56)

reviewed and updated to take this into consideration. significance contained within the listing will need to be to reflect the new HCA boundary. The history and for the Heritage Conservation Area should be updated original Redfern Estate. The heritage inventory form Redfern Estate Conservation Area (C56) includes some buildings which are located in the suburb of It is noted that the proposed extension of the Alexandria and Waterloo that were not part of the Heritage Inventory Listing

Regent Street/Botany Road Special Character Area

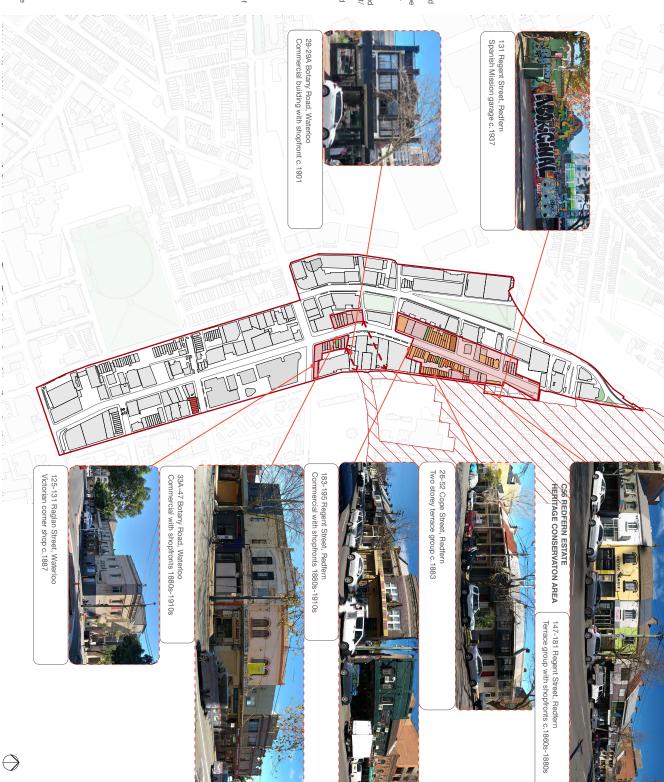
be updated to include: contained in the Locality Statement for the area could Botany Road Special Character Area. The principles extension of C56 are located within the Regent Street/ All of the buildings contained within the recommended

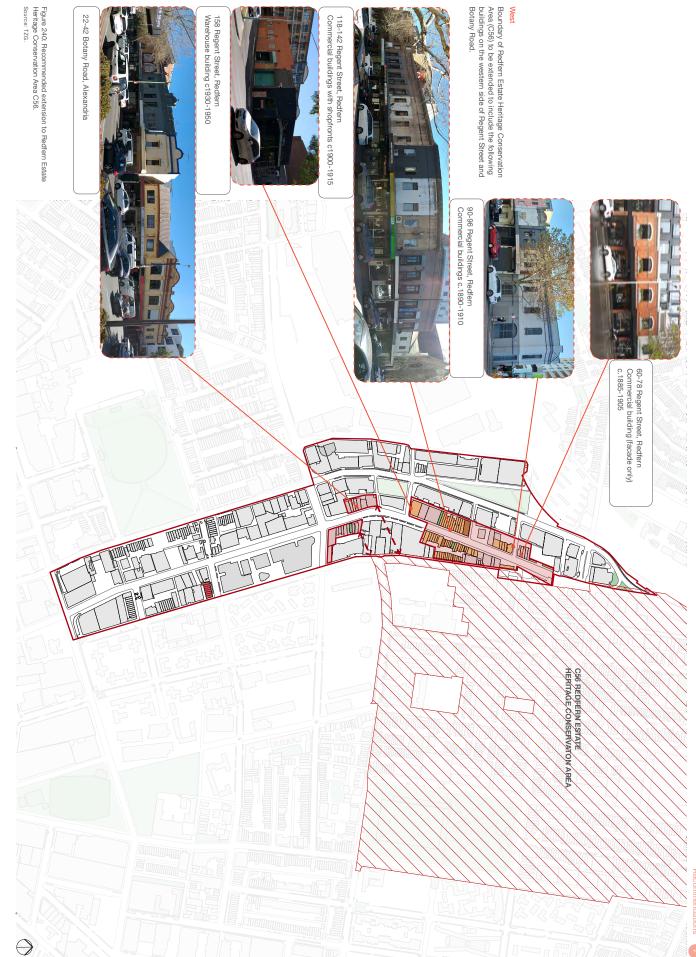
- Retain and conserve heritage items and contributory buildings.
- Retain original Victorian subdivision and street alignments.
- groups and retail strip along Regent Street 'high Retain Victorian/Federation terrace housing
- street' New development to respond to the 'fine grain' of
- surrounding Victorian/Federation buildings.
- New infill development to respond to the historic context in terms of character, siting, scale, form, Conserve and enhance significant views materials and colour, detailing

East

Boundary of Redfern Estate Heritage Conservation Area (C56) to be extended to include the following buildings on the eastern side of Regent Street and Botany Road.

Figure 239: Recommended extension to Redfern Estate Heritage Conservation Area C56 showing buildings to the east of Regent Street and Botany Road. Source: TZG





to include Aboriginal **Cultural Significance** 7.3 Update Heritage Listings

While the ten existing heritage listings include reference to the Gadigal people in relation to the early history of the area, Cox Inall Ridgeway's review particular, important aspects of Aboriginal people's social and civil rights history are rendered invisible, heritage listings. and therefore not offered protection through existing connection to many of these sites is not included. In indicates that contemporary Aboriginal people's

Cox Inall Ridgeway recommends that existing heritage listings of sites within the Study Area be updated to reflect a more accurate and complete record of their and Torres Strait Islander community to determine their level of significance to protect and promote the this project. within the Study Area, which were identified through heritage values of other sites and 'places of memory' further consultation be undertaken with the Aboriginal history and significance. They also recommend that

Given the significance of the Botany Road Corridor to Aboriginal people, it is recommended that existing to reflect any known Aboriginal cultural values or associations. Existing heritage items with known Aboriginal associations include: Conservation Areas within the study area are updated heritage listings for both Heritage Items and Heritage

- St Lukes Presbyterian Church, 118 Regent Street, Redfern (LEP I1352)
- 181 Regent Street, Redfern (LEP I1353)
- Cauliflower Hotel, 123 Botany Road, Waterloo (LEP 12070)
- Cricketers Arms Hotel, 56-58 Botany Road,
- Alexandria (LEP 14).
- Lord Raglan Hotel, 12 Henderson Road, Alexandria (LEP I16)



Cauliflower Hotel 123 Botany Road, Waterloo

181 Regent Street, Redfern Terrace House



Cricketers Arms Hotel 56-58 Botany Road, Waterloo



Commercial In Confidence	Figure 241: (Right) Recommended Heritage Items. Source: 726.	7.4 Add Heritage Items to Laborate at 142 and 171 Regent Street, Redfern and the building at 33a Bonary Read, Waterloo all have significant associations with Aboriginal people and are recommended to be listed as Heritage Items of Iocal significance for their historical and social values. 1.2 Regent Street, Redfern Former Aboriginal Legal Service. 1.7 Regent Street Redfern Former Aboriginal Medical Service to Aboriginal people and are encommended in 1970 to provide Information 1971-1972. It was established in 1970 to provide Information 1971-1972. It was established to provide free medical support to Aboriginal people living in Sydney and was the first Aboriginal people living in 1973, the Aboriginal community run medical service in Australia. 3.33-35 Ebtany Road. Waterloo Aboriginal housing provider in Australia. The Aboriginal Housing company (AHC) as their offices. Incorporated in 1977, the AHC is an independent all Aboriginal flowing and was the first community run redeveloping The Block' in Eveloigh Street. Redfern 1973, the AHC is an independent all Aboriginal redeveloping The Block' in Eveloigh Street. Redfern and the bis community and the first community as "The Pennulwy Project".
Botany Road Corridor Urban Desic		
nn Shirdy Non-Indiaenous Heritane Study December 2020 Tonkin		<image/>
Zulaikha Greer City of Sydney		

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The two storey Victorian terrace group located at 122-136 Wellington Street is recommended for listing as a Heritage Item of local significance.

122-136 Wellington Street, Waterloo Victorian terrace group

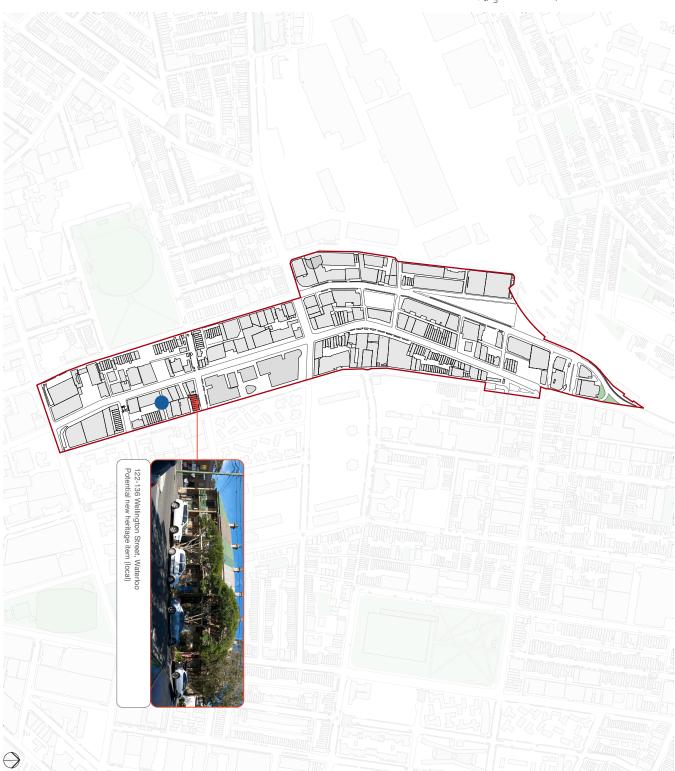
Spanning from Cope Street to the Cauliflower Hotel on Botany Road, this row of two storey Victorian terraces were constructed class are a representative group of terraces constructed during the key subdivision and subsequent redevelopment of Waterloo.

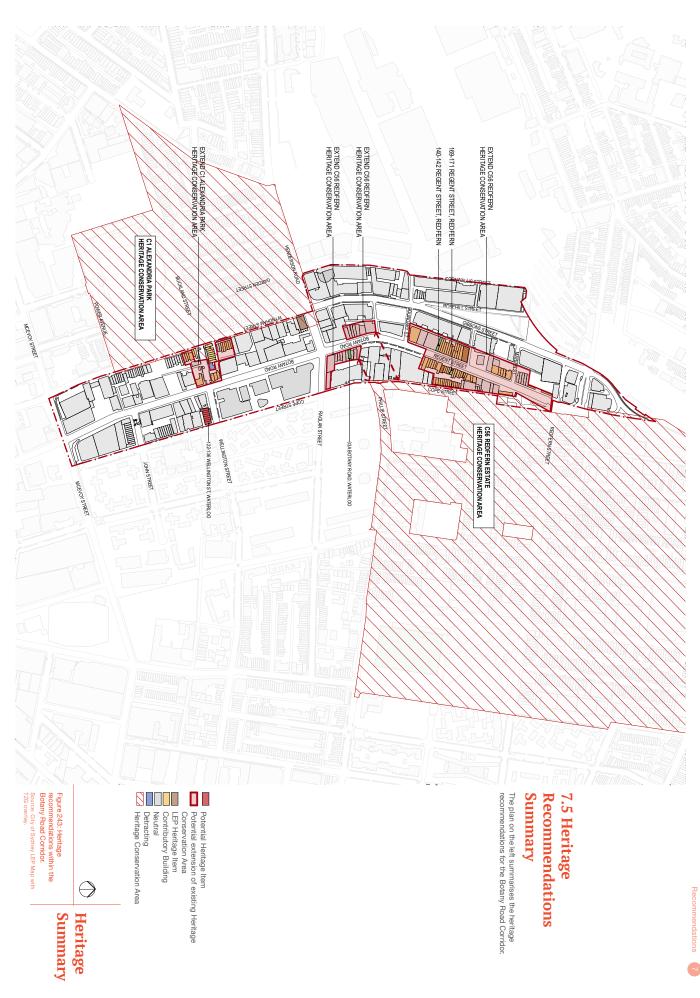
Drainage Channel, 141A Botany Road, Waterloo

The sandstone lined open stormwater drain that runs between Cope Street and 141A Botany Road is part of the Sheas Cerek Drainage Channel No.89. It is recommended that Sydney Water list this drainage channel as a Heritage Item on their S170 Register.

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Figure 242: (Right) Recommended Heritage Items. Source: TZG.





Heritage Management 7.6 Recommended

7.6.1 Significance

social, technical, rarity and representative values. is significant for its historical, associative, aesthetic, This study has revealed that the Botany Road Corridor significance

significant for the role that it played as a main arterial route that linked the water powered flour mills on the shops that line the street. reflected in the remaining Victorian churches, hotels and The importance of the Regent Street as a high street is 1882, which was upgraded to electrical operation in 1903 A steam tram service operated along Botany Road in Waterloo Estate and the stores in Sydney from the 1820s Sydney Harbour and Botany Bay. The road is historically connecting Aboriginal clans and along an early Aboriginal trading route or track Botany Road itself was likely to have been established nations between

and Alexandria (1868) that at one time administered and the local councils of Redfern (1859), Waterloo (1860) The Botany Road Corridor is associated historically with

buildings, comprising terrace houses, churches, hotels and shops as well as 20th century light industrial city suburban developments from the 1850s to the 1930s aesthetically distinctive, and are representative of inner warehouses, within the Botany Road Corridor are The remaining Victorian, Federation and Interwar

cultural ties with the Aboriginal community. This is demonstrated by the range of Aboriginal services located Centre of Indigenous Excellence Native Title Services Offices and the nearby National Aboriginal Housing Company, Aboriginal Legal Services, The Botany Road Corridor continues to have strong within the corridor or within close proximity, including the

interpretation. Botany Road Corridor add to the character, create a Heritage Items and contributory buildings within the sense of place and provide unique opportunities for

to include the buildings located within the revised inventory listings for C1 and C56 should be updated offered a level of heritage protection. The heritage character of the precinct, currently not protected, are ensures that buildings that contribute to the historic Heritage Conservation Area boundaries. Redfern Estate (C56) Heritage Conservation Areas The proposal to extend the Alexandria Park (C1) and

7.6.2 Retention and conservation of

conservation areas the following recommendations the heritage listings for existing heritage items and In addition to the heritage provisions of the LEP, aim to: DCP, and recommended management contained in

buildings within the Botany Road Corridor guide the future management of existing and newly identified heritage items and contributory

protect and enhance their significance.

1. Protection of Significance

Subdivision

(a

Significant subdivision patterns

- Retain original Victorian subdivision pattern where these areas extant. Do not allow amalgamation of sites in
- Retain street alignments.
- Retain original sandstone kerb and guttering

(b) Key Period Significant (Contributory) Development

- Significant external form and specific components Presbyterian Church, Congregational Church, Arm Hotel, Former CBC Building, St Luke's including: Lord Raglan Hotel, Cricketers Retain and protect existing Heritage Items
- Retain and protect new Heritage Items including: and Former Electric Light Substation No. 89. 142 Regent Street, Redfern, Former Aboriginal

Cauliflower Hotel, Terrace House, Terrace Group

- Waterloo. and Terrace group 122-136 Wellington Street, Aboriginal Medical Service, 33a-35 Botany Road, Waterloo, Aboriginal Housing Company Legal Service, 171 Regent Street Redfern, Former
- houses Retain 1-3 storey Victorian/Federation terrace
- Retain civic buildings.
- Retain churches.
- Retain hotels. Regent Street/Botany Road. Retain Victorian/Federation retail strip along
- Early shop fronts and external ceramic wall tiles to be retained and conserved.
- to Regent Street. Retain scale of Victorian/Federation development

- Maintain building alignment to primary streets.
- Retain form.
- Retain finishes and details
- Retain original roof form and parapets towards primary street frontage.
- Promote public buildings.
- Promote retail areas.

Pairs, groups or rows of related buildings

each group is identifiable from the public domain pairs, groups or rows of related buildings so that Retain the form, relationship and visual legibility of

Shopfronts, retail displays and awnings

 Retain original shopfronts. Reconstruct missing shopfronts, retail displays and awnings where sufficient evidence exists

Internal spaces and components visible from the

- public domain Retain significant internal, key-period fabric and
- Retain retail/commercial tenancies and active spaces.
- street frontages.

Adaptive Use

- contributory item, provided the use is appropriate fabric, whilst interpretation can aid an understanding and requires minimum change to significant heritage reuse can ensure the continued conservation of a use, however this is not always possible. Adaptive Ideally an historic building would retain its original
- Refer to the Heritage Council of NSW and the Royal of the previous use. Australian Institute of Architects publication New Uses

for Heritage Places. Alterations and Additions

Remove intrusive elements.

- Reinstate missing original details including front and doors based on physical and/or documentary fences, verandahs and timber framed windows
- awnings based on physical and/or documentary Reinstate missing shopfronts, retail displays and evidence.
- evidence. frontage Additions to be set back from primary street

roof form. Additions to terrace houses to be located at the rear, not exceed ridge height and respect original

3. Enhance significance of area

Enhance Victorian streetscape.

Establish and maintain street planting to unify

streetscapes.

pattern in the row or group of buildings. Discourage front dormers unless established

External Signage and Lighting

 External signage and lighting must not detract controls buildings, and be in accordance with the relevant from the architectural features of historic

Significant historic uses, historic character and views

Encourage interpretation of historic uses of

Provide landscape screening to detracting sites.

detracting developments.

Encourage rendered and painted finishes to

Colours

 Colours are to be based on paint scrapes or an appropriate colour scheme chosen that is sympathetic to the historic character of the

(c) Other Significant Development

Heritage Items and Contributory buildings

Maintain and enhance key views.

development

Respect historic character of significant Corridor including industrial uses. buildings and sites along the Botany Road

Heritage items and contributory buildings should

be retained and conserved.

building

 Retain and adaptively reuse intact early industrial and warehouse developments.

2. Redevelopment of non-contributing sites

- Conservation approach to context and setting
- Encourage interpretation of Victorian Subdivision pattern in new developments.
- Respect scale and form of significant

There shall be no vertical additions to such

works being undertaken.

and Contributory buildings prior to any major Statement should be prepared for Heritage Items A Heritage Assessment and Heritage Impact items to guide future management and use. Conservation Management Strategy for heritage Prepare Conservation Management Plan or a

- Respect building line of significant development contributory buildings. development including heritage items and
- buildings. including heritage items and contributory
- shopfronts Maintain a relationship between new and old
- Encourage the use of sympathetic materials and

Neutral and detracting buildings should be

- Encourage contemporary detail. TINISNES
- Discourage reproduction of Victorian/Federation
- detail in contemporary development.

4. FSR and Height Controls

relevant infill provisions and planning controls. buildings should be in accordance with the enhanced where possible. Replacement of such accordance with the relevant planning controls. be visually prominent and shall be designed in the rear in areas of lesser significance, should not Alterations and additions should be confined to facades other than to reinstate original features. buildings and no alterations to the primary street

Controls to reflect desired future character of

- Provide landscape screening.
- Do not allow parking forward of the building line.
- the area and respect the setting of significant development.
- Height Controls and FSR Controls as per DCP.

5. Conservation Area Boundary

 Conservation Area boundaries should be adjusted to include areas which contribute to an understanding of the significance of the area.

7.6.3 Management of future use and change New Development

area between the two. Well-designed developments should the 'sense of place' in a way that respects the old while embracing the new, setting up a lively dialogue to preserve the special qualities that contribute to the public domain. New development should aim to improve the quality of the built environment and aim to enhance the setting and heritage values of the The Botany Road Corridor project offers opportunities

It is important to manage future use and change carefully to minimise impacts on the heritage significance, setting and views of heritage items and

Site Analysis

contributory buildings within the area.

should underpin any new work. This analysis should also take into account an understanding of the A detailed analysis of both the site and its context heritage significance of the place.

Scale

Heritage Office and the Australian Institute of Architects NSW Chapter is an excellent general guide for infill developments in heritage environments. It colour and detailing, and aims for design excellence in terms of character, scale, form, siting, materials, and the relationship between old and new elements provides a methodology for analysis of the context Design in Context (2005), prepared by the NSW

In summary, the following principles apply:

Character

sesn density, site coverage, views, vistas, skylines and land The character of a place is shaped by many landscape qualities, street and subdivision patterns, contributing factors including topography, distinctive

solid to void ratios, as do local cultural traditions and the uses. Buildings also shape the character of a place through details, proportions of openings, craftsmanship, and their heights, position, date and style, materials and

Siting

of new elements should retain key views, natural spaces between the old and the new. The siting development results in the creation of quality urban elements and archaeological remains features of significance such as trees and landscaped vicinity should be carefully considered to ensure new and the orientation and address of buildings in the setbacks, the location of boundary walls and fences, patterns and scale of historic buildings. Predominant grain of the area, responding to the subdivision complementary to the streetscape and the urban New buildings in a historic context should be

their context should be carefully considered in terms of the scale of surrounding buildings - their wall and and roof planes ground or street plane, modulation of walls, openings massing, density, proportions, relationship to the floor to floor heights, modulation and façade rhythms, The relationship between new developments and

modulating facades, and relating openings to those of between adjacent buildings of different scales. to upper levels can also help provide a transition neighbouring buildings. Setbacks from street facades structures to reduce their apparent bulk and scale, new elements through glazing, articulating larger away from heritage structures, visually separating responding appropriately can help reduce the visual Recognising the predominant scale of the context and This can be achieved by locating new structures impact of new structures in an historic environment.

Form

design of compatible new roof forms. buildings, and they can be used as a basis for the Roofs are a key aspect of the form of many heritage through the proportion and number of openings, and those which exist, it will likely be achieved is sought between the structures that are proposed the design process. Whether a likeness or distinction The relationship of form between new structures and items and contributory buildings in a positive way. The new forms should relate to neighbouring heritage relationship between internal and external spaces. solid to void ratios, the roof form and skyline and the existing buildings should be carefully considered in

Materials and colour

area and respond to them in a positive way. They need not be copied but rather used as a point of reference or better. complementary or contrasting way. The quality of the existing buildings in the surrounding area - as good new materials should be commensurate with those of and reinterpreted in either a considered harmonious, materials, textures and colours of the surrounding New infill buildings should recognise the characteristic

are perceived and this should be considered in the design process. The relationship between structure also relate to neighbouring buildings where possible and façade and the hierarchy of material use should Light and shadow affect how materials and colours

Detailing

an important factor in ensuring a positive relationship building – the amount of modulation or detail - can be help inform the language of compatible new elements, without imitation. Similarly the overall texture of a with an adjoining heritage building. planting treatments. Analysis of existing details can and landscape elements such as fences, walls and interest. This principle can be used for both buildings details that contribute to the heritage character of a Contemporary details can reinterpret the traditional new and old elements and provide a level of visual place, to create complementary relationships between

7.7 Conclusion

7.7.1 Current Situation

City of Sydney local government area. Regent Street and Botany Road Corridor, within the Redfern, Waterloo and Alexandria, centred around the The study area straddles three different suburbs -

Road Registers also identify an Alignment Pin on Botany State significance located underground. Section 170 within the Botany Road Corridor and one item of on the Sydney LEP of local heritage significance There are currently ten Heritage Items identified

some small parts of the study area. Estate Heritage Conservation Area (C56) and include fringes of the Botany Road Corridor - the Alexandria Park Heritage Conservation Area (C1) and Redfern Two Heritage Conservation Areas are located on the

any development to alter a property that is more than 50 years old. heritage listed nor included in a Heritage Conservation Area. As a result, historic buildings within the precinct require a Heritage Impact Statement to accompany contained in the Sydney DCP. The heritage provisions are currently offered little protection other than those The bulk of the Botany Road Corridor is neither

existing situation development which acknowledge to some degree the LGA. The locality statements include principles for The DCP identifies Special Character Areas within the

7.7.2 Study Findings

Statutory Context

development within the Botany Road Corridor: The following statutory instruments apply to

- Environmental Planning and Assessment Act 1979
- National Parks and Wildlife Act 1974
- Heritage Act 1977
- City of Sydney Planning Controls include
- Sydney Local Environmental Plan 2012
- Sydney Development Control Plan 2012

Documentary Analysis

the Botany Road Corridor can be summarised into the Documentary research has revealed that the history of following historic themes The Botany Road Corridor is significant at a local level for its historical, associative, aesthetic, social technical, rarity and representative values. Significance

- Aboriginal History, (Pre-contact, Post Contact and Original topography and vegetation
- Contemporary)
- Botany Road Sydney Borderland
- Emerging Villages (1842-1860s)
- Local Government
- Railway termini and their impact
- Tram services
- A residential precinct
- Post Second World War Planning

managed the area.

the local councils of Redfern (1859), Waterloo (1860)

Physical Analysis

Waterloo Housing Estates, Waterloo Metro Quarter, which comprise historic residential areas; creative, suburbs of Redfern, Alexandria and Waterloo study area Workshops are all located around the periphery of the Alexandria Park and former Eveleigh Railway transport hubs and social housing estates. Redfern educational, technology and research industries; The Botany Road Corridor lies within the city fringe Station, Redfern Street, NCIE, Black Theatre Site,

degrees of integrity and condition. the earliest dating from the 1860s, displays varying and fine grain of the area. The historic building stock provide evidence of early subdivision patterns and built form that contribute to the historic character of Victorian, Federation and Interwar buildings that The Botany Road Corridor contains a wide range

character, with building stock ranging from small with light industrial warehouses to more recent infill scale historic buildings on narrow lots interspersed streets within the study area has a different A streetscape analysis reveals that each of the

> additional heritage items for listing, the creation of at the preferred option. These included nominating

heritage values within the study area prior to arriving Eight options were considered for the management of

interpretation.

Botany Road Corridor add to the character, create a

sense of place and provide unique opportunities for

Heritage Items and contributory buildings within the

buildings throughout the corridor and reinforce the notion of Regent Street as a former 'high street' wayfinding cues. Key views connect historic landmark Corner buildings define the intersections and provide

constraints and opportunities that may apply to the future use and development within the area. to the Botany Road Corridor result in a number of The heritage values of items within and adjacent

Constraints and Opportunities

existing surrounding Heritage Conservation Areas Area and the extension of the boundaries of the a new Botany Road Corridor Heritage Conservation

> following: Potential constraints and opportunities arise from the

- Heritage significance
- Integrity and physical condition
- Heritage Interpretation and public art
- Current development proposals
- Waterloo Estate and the stores in Sydney from the 1820s. Design.

significant for the role that it played as a main arterial route that linked the water powered flour mills on the Sydney Harbour and Botany Bay. The road is historically Botany Road itself was likely to have been established

connecting Aboriginal clans and nations between along an early Aboriginal trading route or track

history and significance of the area. An Interpretation Strategy should be prepared for the Botany Road Corridor which further explores the

Recommendations

1903. The importance of Regent Street as a high street is reflected in the remaining Victorian churches, hotels and

A steam tram service operated along Botany Road in

1882, which was upgraded to electrical operation in

shops that line the street

heritage values. a degree on the existing heritage provisions contained within the Botany Road Corridor. This option relies to whilst acknowledging the anticipated future growth balance between protecting heritage significance within Sydney LEP and DCP for the protection of The preferred option, Option 8, seeks to strike a

Street and Botany Road and Wyndham Street. be updated to include the intersection of Buckland and generally fits with the current heritage database The proposed extension to the Alexandria Park listing. It is recommended that the physical description Heritage Conservation Area (C1) is relatively modest

cover the buildings located on Regent Street. heritage database listing will need to be updated to not part of the original Redfern Estate subdivision. The suburb of Alexandria and Waterloo in areas that were Conservation Area (C56) is more complicated as it includes some buildings which are located in the The proposed extension of the Redfern Estate

by the range of Aboriginal services located within the corridor or within close proximity, including the Aboriginal

Services Offices and the National Centre of Indigenous Housing Company, Aboriginal Legal Services, Native Title cultural ties with the Aboriginal community demonstrated The Botany Road Corridor continues to have strong warehouses, within the Botany Road Corridor are aesthetically distinctive, and are representative of inner

and shops as well as 20th century light industrial buildings, comprising terrace houses, churches, hotels The remaining Victorian, Federation and Inter-war and Alexandria (1868) that at one time administered and The Botany Road Corridor is associated historically with

city suburban developments from the 1850s to the 1930s

Street, Redfern and the building at 33a Botany contributory buildings located at 142 and 171 Regent their identified significance to Aboriginal people is historical and social values. places of contemporary social significance. The the existing listings of Heritage Items to include importance to the Aboriginal community. Updating The Botany Road Corridor contains many places of listed as Heritage Items of local significance for their Road, Waterloo all have significant associations important, as is acknowledging the significance of with Aboriginal people and are recommended to be

and subsequent redevelopment of Waterloo. on Botany Road, the two storey Victorian terraces Spanning from Cope Street to the Cauliflower Hotel terraces constructed during the key subdivision period constructed c1883 and are a representative group of located at 122-136 Wellington Street, Waterloo were

122-136 Wellington Street, Waterloo is recommended for listing as a Heritage Item of local significance.

of the Sheas Creek Drainage Channel No.89. It is channel as a Heritage Item on their S170 Register. recommended that Sydney Water list this drainage between Cope Street and 141A Botany Road is part The sandstone lined open stormwater drain that runs

7.7.3 Recommendation Summary

Area are as follows: the heritage values of the Botany Road Corridor Study Recommendations arising from this study to protect

- Extend Alexandria Park Heritage Conservation Area Character Areas. the Alexandria Park and Wyndham Street Special (C1). Update heritage database listing to reflect new boundary. Update principles contained in the Locality Statement for the Alexandria Park and
- 2 Extend Redfern Estate Heritage Conservation Area Road Special Character Area. new boundary. Update principles contained in the (C56). Update heritage database listing to reflect Locality Statement for the Regent Street/Botany
- 3 Update listings of existing Heritage Items and Significance. These include: with Aboriginal people and Aboriginal Cultural Conservation Areas to include associations
- Redfern (LEP I1352) St Lukes Presbyterian Church, 118 Regent Street
- 181 Regent Street, Redfern (LEP I1353)
- (LEP 12070) Cauliflower Hotel, 123 Botany Road, Waterloo
- Alexandria (LEP 14). Cricketers Arms Hotel, 56-58 Botany Road
- Lord Raglan Hotel, 12 Henderson Road,
- Alexandria (LEP 116)
- Add the following places to Sydney LEP, Schedule 5 Environmental Heritage as Heritage Items of Local significance:
- Former Aboriginal Legal Service, 142 Regent
- Street, Redfern
- Former Aboriginal Medical Service, 171 Regent
- Street Redfern Aboriginal Housing Company, 33a-35 Botany
- Road, Waterloo
- Terrace Group, 122-136 Wellington Street
- Waterloo